87-272

## Fair Political Practices Commission

#### **MEMORANDUM**

To:

West Group

From:

Joan Giannetta

Legal Secretary

Subject:

Superseded Advice Letters

Date:

January 5, 2001

Please add the following to the summary for the *House* Advice Letter, No. A-92-111:

"This letter has been superseded by the Miller Advice Letter, No. A-00-242."

Please add the following to the summary for the *Herzig* Advice Letter, No. A-87-272:

"This letter has been superseded in part by the *Sutton* Advice Letter, No. A-00-226, to the extent that it indicates that payments for litigation to keep a measure off of a ballot are made, per se, 'for political purposes'."

Please add the following to the summary for the *Doyle* Advice Letter, No. I-88-202:

"This letter has been superseded in part by the *Sutton* Advice Letter, No. A-00-226, to the extent that it indicates that payments for litigation to keep a measure off of a ballot are made, per se, 'for political purposes'."

Please add the following to the summary for the *Lowe* Advice Letter, No. A-92-407:

"This letter has been superseded in part by the Sutton Advice Letter, No. A-00-226, to the extent that it indicates that payments for litigation to keep a measure off of a ballot are made, per se, 'for political purposes'."

Please add the following to the summary for the Schmidt Advice Letter, No. A-92-408:

"This letter has been superseded in part by the *Sutton* Advice Letter, No. A-00-226, to the extent that it indicates that payments for litigation to keep a measure off of a ballot are made, per se, 'for political purposes'."

Please add the following to the summary for the Leidigh Advice Letter, No. A-99-272:

"This letter has been superseded in part by the Sutton Advice Letter, No. A-00-226, with respect to the first and second conditions identified herein as conditions necessary in finding that a payment in support of litigation over an initiative is not a reportable contribution or expenditure."

Thank you for your assistance. Please call me at (916) 322-7770 if you have any questions.



# California Fair Political Practices Commission

SUPERSEDED (Sul Memo all dahed)

December 2, 1987

Joseph Herzig, President North Tustin Homeowners Corporation 1751 Rainbow Drive Santa Ana, CA 92705

> Re: Your Request for Advice Our File No. A-87-272

Dear Mr. Herzig:

You have requested advice concerning the campaign disclosure provisions of the Political Reform Act.1/

## FACTS

The North Tustin Homeowners Corporation expended funds to litigate two lawsuits to enjoin the City of Tustin from proceeding with an election in which two annexation measures were to be voted upon. The basis for the lawsuits was that the City of Tustin acted illegally by not terminating the annexation proceedings when it received majority protests against the annexations pursuant to the Cortese/Knox Local Government Reorganization Act of 1987.

#### OUESTION

Are the payments by the North Tustin Homeowners Corporation reportable under the campaign disclosure provisions of the Political Reform Act?

## CONCLUSION

Payments for litigation in connection with challenging the placement of the annexation proposals on the city ballot are "expenditures" under the Political Reform Act. The North Tustin Homeowners Corporation must report the expenditures on its campaign disclosure statements.

l/Government Code Sections 81000-91015. All statutory references are to the Government Code unless otherwise indicated. Commission regulations appear at 2 California Administrative Code Section 18000, et seq. All references to regulations are to Title 2, Division 6 of the California Administrative Code.

Joseph Herzig
Page Two

# ANALYSIS

"Expenditure" as used in the Act is defined in Section 82015 and in Regulation 18225. Regulation 18225 provides:

An expenditure is any monetary or nonmonetary payment made for political purposes....

Regulation 18225(a).

The Fair Political Practices Commission, in its opinion issued to Douglas Buchanan, 5 FPPC 14 (No. 78-013, May 1, 1979) stated:

When expenditures are made to support litigation aimed at gaining a place on the ballot for a candidate or measure, aimed at keeping a candidate or measure off the ballot, or challenging the results of an election, the expenditures are made for the purpose of influencing the outcome of the election in favor of or against a particular candidate or measure and should be reported.

(5 FPPC 16. Emphasis added.)

Because the purpose of the litigation was to keep the annexation proposals off the ballot, the expenditures for the litigation must be reported by the North Tustin Homeowners Corporation on its regular campaign disclosure statements.

In addition, because the expenditures were "independent expenditures," the corporation must file a "Supplemental Independent Expenditure Report" (Form 465) if \$500 or more was spent in a reporting period in connection with the litigation.

The dates the Association is required to file campaign statements are determined by whether an election is held in the city during the six-month period in which the expenditures were made. Because the City of Tustin did not hold an election in 1987, the year during which the corporation made the payments, the corporation would be required to file only semi-annual statements for 1987. Recipient committees are required to file semi-annual statements for each six-month period, whether or not any contributions were received or expenditures were made. (Section 84200.) Semi-annual campaign statements are due no later than July 31 (for the period January 1 through June 30), and no later than January 31 (for the period July 1 through December 31).

If expenditures were made during the period January 1 through June 30, 1987, and were not disclosed on a campaign statement filed by the corporation, the corporation should file a campaign statement

Joseph Herzig Page Three

disclosing the payments as soon as possible. If all of the expenditures were made during the period July 1 through December 31, 1987, the expenditures should be itemized on a campaign statement filed by the Association no later than January 31, 1988.

Please call me at (916) 322-5662 if you have any questions about this letter.

Sincerely,

Diane M. Griffiths

General Counsel

By: Jeanne Pritchard Division Chief,

Technical Assistance and

Analysis Division

Enclosures

## NORTH TUSTIN HOMEOWNERS CORPORATION (NTHC)

Principal Office: 1751 Rainbow Drive, Santa Ana, Ca. 927/05

October 25, 1987

Jeanne Pritchard Chief, Technical Assistance and Analysis Division California Fair Political Practices Commission 428 J Street P.O. Box 807 Sacramento, California 95804-0807

Committee Identification Number: 871169

Regarding: The reportability of funds expended to litigate certain lawsuits.

Dear Ms. Pritchard,

Thank you for your letter, and a copy of the "Buchanan" opinion (dated May 1, 1979). This letter is written to clear up certain ambiguities in the "Buchanan" decision regarding the reportability under the California Fair Political Practices Act of funds expended by the North Tustin Homeowners Corporation (NTHC) to litigate certain lawsuits against a local city (the City of Tustin, County of Orange, State of California).

If you recall from our conversation, the lawsuits were regarding two small municipal annexations, Proposed Tustin Annexations No. 139 and No. 140. The NTHC lawsuits alledged that the City of Tustin acted illegally, by not terminating annexation proceedings in these two annexations when it received majority protests in both annexations (at or over 50%, reference: Cortese/Knox Local Government Reorganiztion Act of 1985). The suits brought by NTHC were in the form of Petitions for Writs of Mandate to the California Superior Court (case numbers 53-29-58 and 53-32-27). A copy of the Petition for Writ of Mandate, for each suit, is enclosed. A copy of the Judgement, for both suits, is enclosed.

The judgement met our objectives. Can you please indicate if the funds we expend on these lawsuits, for attorneys and other expenses, are reportable under the provisions of the Fair Political Practices Act? Thank you for your help in this matter.

oseph Herzig, Eresident

North Tustin Homeowners Corporation

cc: Rutan & Tucker, Roger Grable, Philip D. Kohn NTHC Directors

ERS CORPORATION (NTHC)

NORTH TUSTIN HOMEOWNERS CORPORATION (NTHC)

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Joseph Herzig, Fresident

North Tustin Homeowners Corporation

cc: Rutan & Tucker, Roger Grable, Philip D. Kohn NTHC Directors

November 2, 1987

Joseph Herzig, President North Tustin Homeowners Corporation 1751 Rainbow Drive Santa Ana, Ca 92705

Re: 87-272

Dear Mr. Herzig:

Your letter requesting advice under the Political Reform Act was received on October 30, 1987 by the Fair Political Practices Commission. If you have any questions about your advice request, you may contact me directly at (916) 322-5662.

We try to answer all advice requests promptly. Therefore, unless your request poses particularly complex legal questions, or more information is needed, you should expect a response within 21 working days if your request seeks formal written advice. If more information is needed, the person assigned to prepare a response to your request will contact you shortly to advise you as to the information needed. If your request is for informal assistance, we will answer it as quickly as we can. (See Commission Regulation 18329 (2 Cal. Adm. Code Sec. 18329).)

You also should be aware that your letter and our response are public records which may be disclosed to the public upon receipt of a proper request for disclosure.

Very truly yours

Yeanne Pritchard

Technical Assistance and Analysis Division

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JP:plh

1 2 3 4 5	RUTAN & TUCKER ROGER A. GRABLE PHILTP D. KOHN Central Bank Building 611 Anton Boulevard, Suite 1400 Post Office Box 1950 Costa Mesa, California 92628-1950 Telephone: (714) 641-5100 Attorneys for Petitioners	,	
7			
8	SUPERIOR COURT OF THE STATE OF CALIFORNIA		
9	IN AND FOR THE COUNTY OF ORANGE		
10			
11	NORTH TUSTIN HOMEOWNERS	) CASE NO. 53-29-58	
12	CORPORATION, et al.	) CASE NO. 53-32-27	
13	Petitioners,	) PEREMPTORY WRITS OF MANDATE )	
14	vs.	) )	
15	CITY OF TUSTIN, et al.,	) )	
16	Respondents.	) )	
17	NORTH TUSTIN HOMEOWNERS CORPORATION, et al.		
18	Petitioners,		
19	vs.	) )	
20	CITY OF TUSTIN, et al.,		
21	Respondents.		
22	THE PEOPLE OF THE STATE OF CALIFORNIA TO THE CITY OF TUSTIN, CITY		
23	COUNCIL OF THE CITY OF TUSTIN AND CITY CLERK OF THE CITY OF TUSTIN		
24	("CITY RESPONDENTS") AND TO THE COUNTY OF ORANGE AND REGISTRAR OF		
25	VOTERS OF THE COUNTY OF ORANGE ("COUNTY RESPONDENTS"):		
26	Judgment has been entered in the above-captioned actions		
27	ordering that a Peremptory Writ of Mandate be issued from this		
28	Court in each action,		

· CITY RESPONDENTS, and each of them, ARE HEREBY COMMANDED immediately upon receipt of these Writs to:

- (a) vacate, set aside and rescind City Council Resolution Nos. 87-71 and 87-72;
- (b) terminate and abandon the proceedings for the proposed

  Eveningside-Rainbow Annexation No. 139 and the proposed

  La Colina-Browning Annexation No. 140; and
- (c) take all other steps necessary and available to cause the cancellation of the special elections scheduled for November 3, 1987 on the aforementioned proposed annexations.

COUNTY RESPONDENTS, and each of them, ARE HEREBY COMMANDED immediately upon receipt of these Writs to refrain from conducting or administering the scheduled November 3, 1987 special election on the proposed Eveningside-Rainbow Annexation No. 139 and the proposed La Colina-Browning Annexation No. 140, including but not limited to: (a) the mailing or distribution of voter pamphlets, absentee ballots, ballots and other election materials that have been or may be published in connection with the proposed annexations, and (b) the canvassing and certification of election returns or results in connection with the proposed annexations.

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CITY RESPONDENTS and COUNTY RESPONDENTS ARE HEREBY FURTHER COMMANDED to make, file and serve a return to these Writs within thirty (30) days, setting forth what each of them have done to comply herewith.

Prepared and circulated

to other counsel by:

RUTAN & TUCKER

DCT 5 DATED:



GARY L. GRANVILLE Clerk of the Superior Court County of Orange

the Superior Court

MARILYN DAVIS

RUTAN & TUCKER 1 ROGER A. GRABLE PHILIP D. KOHN 2 Central Bank Building 611 Anton Boulevard, Suite 1400 3 Post Office Box 1950 Costa Mesa, California 92628-1950 4 Telephone: (714) 641-5100 5 Attorneys for Petitioners 6 7 SUPERIOR COURT OF THE STATE OF CALIFORNIA 8 IN AND FOR THE COUNTY OF ORANGE 9 10 11 NORTH TUSTIN HOMEOWNERS CASE NO. 53-29-58 CASE NO. 53-32-27 CORPORATION, et al. 12 Petitioners, NOTICE OF ENTRY OF JUDGMENT 13 vs. 14 CITY OF TUSTIN, et al., 15 Respondents. 16 NORTH TUSTIN HOMEOWNERS 17 CORPORATION, et al. 18 Petitioners, 19 vs. 20 CITY OF TUSTIN, et al., 21 Respondents. 22 23

TO EACH PARTY AND THEIR ATTORNEYS OF RECORD:

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PLEASE TAKE NOTICE that a Judgment Overruling Demurrers and Granting Peremptory Writs of Mandate in the above-captioned actions was entered on October 2, 1987. A true and correct copy of said Judgment, the original of which was signed by the Honorable William F. McDonald, Judge of the Superior Court, is attached

RUTAN & TUCKER ROGER A. GRABLE PHILIP D. KOHN

BY: Attorneys for Petitioners

RUTAN & TUCKER ROGER A. GRABLE PHILIP D. KOHN Central Bank Building 611 Anton Boulevard, Suite 1400 Post Office Box 1950 Costa Mesa, California 92628-1950 Telephone: (714) 641-5100

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Attorneys for Petitioners

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IN AND FOR THE COUNTY OF ORANGE

SUPERIOR COURT OF THE STATE OF CALIFORNIA

NORTH TUSTIN HOMEOWNERS CORPORATION, et al.

Petitioners,

CITY OF TUSTIN, et al.,

Respondents.

NORTH TUSTIN HOMEOWNERS CORPORATION, et al.

Petitioners,

CITY OF TUSTIN, et al.,

Respondents.

CASE NO. 53-29-58 CASE NO. 53-32-27

JUDGMENT OVERRULING DEMURRERS AND GRANTING PEREMPTORY WRITS OF MANDATE

These matters came on regularly for joint hearing on September 30, 1987 before the Honorable William F. McDonald, Judge presiding without a jury, in Department 21 of the above-entitled Court. Petitioners North Tustin Homeowners Corporation, Ralph E. Alexander, Sharon Curry, Joyce C. Wing, Ruth C. Crews and Sheila M. Pryor ("Petitioners") appeared and were represented by the law firm of Rutan & Tucker, by Philip D. Kohn. Respondents City of

Tustin, City Council of the City of Tustin and City Clerk of the City of Tustin ("City Respondents) appeared and were represented by the law firm of Rourke & Woodruff, by James G. Rourke, City Attorney, and Clark F. Ide. Respondents County of Orange and Registrar of Voters of the County of Orange ("County Respondents") made no appearance but, through their representation by the County Counsel of the County of Orange, filed a "Notice of No Opposition to Petition for Writ of Mandate" in each of the above-captioned actions.

The Court has read and reviewed all of the papers filed in these matters and has considered all of the evidence and argument presented by the parties. Finding that the City Respondents failed to proceed in the manner required by law and, as such, acted arbitrarily, capriciously and in excess of their jurisdiction, and good cause appearing therefor,

IT IS HEREBY ORDERED, ADJUDGED AND DECREED AS FOLLOWS:

- 1. The demurrers filed by the City Respondents in each of the above-captioned actions shall be and are hereby overruled in their entirety, and the answers submitted by the City Respondents shall be and are hereby deemed to be filed.
- 2. A Peremptory Writ of Mandate shall issue from this Court in each of the above-captioned actions to the City Respondents, and each of them, commanding them to immediately: (a) vacate, set aside and rescind City Council Resolution Nos. 87-71 and 87-72; (b) terminate and abandon the proceedings for the proposed Eveningside-Rainbow Annexation No. 139 and the proposed La Colina-Browning Annexation No. 140; and (c) take all other steps necessary and available to cause the cancellation of the special

election scheduled for November 3, 1987 on the aforementioned proposed annexations.

- 3. The aforementioned Peremptory Writ of Mandate to be issued in each of the above-captioned actions shall also command the County Respondents, and each of them, to hereafter refrain from conducting or administering the scheduled November 3, 1987 special election on the proposed Eveningside-Rainbow Annexation No. 139 and the proposed La Colina-Browning Annexation No. 140, including but not limited to (a) the mailing or distribution of voter pamphlets, absentee ballots, ballots and other election materials that have been or may be published in connection with the proposed annexation, and (b) the canvassing and certification of election returns or results in connection with the proposed annexations.
- 4. Petitioners shall recover their costs incurred in the above-captioned actions, upon a properly filed memorandum of costs, against the City Respondents only. Petitioners' prayers did not request a recovery of costs against the County Respondents.

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5. Petitioners' right to an award of attorneys' fees against the City Respondents, if any, shall be determined upon a noticed motion by Petitioners brought pursuant to Code of Civil Procedure Section 1021.5 and/or Government Code Section 800.

Prepared and circulated to other counsel by:

RUTAN & TUCKER

BY: PHILIP D. KOHN

OCT 0 2 1987

WILLIAM F. MODONALD

WILLIAM F. McDONALD JUDGE OF THE SUPERIOR COURT

5/130/011799-0001/007

RUTAN & TUCKER l ROGER A. GRABLE PHILIP D. KOHN 2 Central Bank Building 611 Anton Boulevard, Suite 1400 3 Post Office Box 1950 Costa Mesa, California 92628-1950 4 Telephone: (714) 641-5100 5 Attorneys for Petitioner 6 NORTH TUSTIN HOMEOWNERS CORPORATION 7 SUPERIOR COURT OF THE STATE OF CALIFORNIA 8 IN AND FOR THE COUNTY OF ORANGE 9 10 11 NORTH TUSTIN HOMEOWNERS CASE NO. CORPORATION, a California PETITION FOR WRIT OF 12 corporation, MANDATE 13 Petitioner, 14 vs. 15 CITY OF TUSTIN, a municipal corporation, CITY COUNCIL 16 OF THE CITY OF TUSTIN, CITY CLERK OF THE CITY OF TUSTIN, COUNTY OF ORANGE, REGISTRAR 17 OF VOTERS OF THE COUNTY OF 18 ORANGE, and DOES 1 through 25. inclusive. 19 Respondents. 20 21 22 23

Petitioner NORTH TUSTIN HOMEOWNERS CORPORATION ("NTHC" here-inafter), for itself and in its representative capacity on behalf of its members/shareholders, hereby petitions this Court for a Writ of Mandate under Code of Civil Procedure Section 1085 and alleges as follows:

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l. Petitioner NTHC is a California corporation organized and existing in good standing under the laws of the State of California to do business within the County of Orange, State of California

fornia. The members/shareholders of Petitioner NTHC consist of registered voters and owners of real property located within Orange County and, more particularly, an unincorporated area known as "the proposed Eveningside-Rainbow Annexation No. 139," bounded by the Tustin Ranch on the east, La Colina on the north, Browning Avenue on the west, and Irvine Boulevard on the south.

- 2. Respondent CITY OF TUSTIN (the "City" hereinafter) is a general law municipal corporation located in the County of Orange and is organized and existing under and by virtue of the laws of the State of California.
- 3. Respondent CITY COUNCIL OF THE CITY OF TUSTIN (the "City Council" hereinafter) is, when acting in its official capacity, the governing body of the City of Tustin. The City Council is, among other things, responsible for complying with the provisions of the Cortese-Knox Local Government Reorganization Act of 1985 (Gov. Code § 56000 et seq.) with respect to proposals for the annexation of real property to the City of Tustin. More specifically, the City Council, when acting as the conducting authority for a proposed annexation of inhabited territory to the City, is required by Government Code Section 57075(a)(1) to terminate proceedings for the annexation if a majority protest exists in accordance with Government Code Section 57078.
- 4. Respondent CITY CLERK OF THE CITY OF TUSTIN (the "City Clerk" hereinafter) is the City official charged with the responsibility of conducting and administering municipal elections.
- 5. Respondent COUNTY OF ORANGE (the "County" hereinafter) is a political subdivision of the State of California and is a general law county organized and existing under and by virtue of the

laws of the State of California.

- 6. Respondent REGISTRAR OF VOTERS OF THE COUNTY OF ORANGE (the "Registrar of Voters" hereinafter) is the County official charged with the responsibility of conducting and administering county-wide elections, such as the elections scheduled to take place on November 3, 1987.
- 7. The true names and capacities of Respondents named herein as DOES 1 through 25, inclusive, are unknown to Petitioner, who therefore sues such Respondents by such fictitious names. Petitioner will amend this Petition to allege their true names and capacities when the same have been ascertained. Petitioner is informed and believes and, based thereon, alleges that such Respondents are in some manner responsible for the acts or omissions alleged herein and that the injury, damage, or loss to Petitioner and its members/shareholders was proximately caused by such acts or omissions.
- 8. On or about March 2, 1987, the City Council adopted a "Resolution of Application" to initiate annexation proceedings for the proposed Eveningside-Rainbow Annexation No. 139 to the City of Tustin.
- 9. On or about March 6, 1987, the City filed the aforementioned City Council Resolution of Application with the Executive Officer of the Local Agency Formation Commission of Orange County ("LAFCO" hereinafter). The Resolution of Application was accepted for filing on or about that same day.
- 10. On or about April 1, 1987, LAFCO adopted Resolution No. 87-19 approving the proposed Eveningside-Rainbow Annexation No. 139, designating the City as the conducting authority for the

proposed annexation, directing the City Council to initiate appropriate annexation proceedings.

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11. The City caused a Notice of Public Hearing to be published and mailed on or about April 30, 1987, regarding a public hearing to be conducted by the City Council at 7:00 p.m. on May 18, 1987 with respect to the proposed Eveningside-Rainbow Annexation No. 139. The notice provided that any landowner would be given the opportunity at the hearing to make objections or present evidence to the City Council on the subject. The notice further stated, in pertinent part:

"Any registered voter residing within the territory or any owner of land within the territory who wishes to file written protest against this annexation must do so by written communication filed with the City Clerk, which must be filed not later than the hour specified in this notice for commencement of the hearing. Each written protest must state whether it is made by a landowner or registered voter and must indicate the name and address of the owner of land affected and the street address identifying the location of the land, or the name and address of the registered voter as it appears on the affidavit of the registration. Each written protest shall show the date that each signature was affixed to the protest.

Any person who has filed a written protest may withdraw that protest at any time prior to the conclusion of the hearing."

A true and correct copy of the notice is set forth and attached hereto as Exhibit 1. Following the date of publication of the notice, members/shareholders of Petitioner NTHC and others undertook to obtain valid signatures for written protests to the proposed annexation.

12. On or about May 8, 1987, the Mayor of the City transmitted a letter to residents of the proposed Eveningside-Rainbow Annexation No. 139 area, informing them that "the City has decided to postpone the protest hearing" on May 18, 1987 until May 26, 1987. The letter stated: "It is now the City's belief that additional time is needed prior to any protest hearing to ensure that adequate information is disseminated about the annexation proposal and to provide residents within the proposed annexation area additional time to review the subject proposal." A true and correct copy of the letter is set forth and attached hereto as Exhibit 2.

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published on or about May 9, 1987, which was substantially similar in content to the previously published notice dated April 30, 1987. This second notice provided that a protest hearing would be conducted by the City Council at 7:00 p.m. on May 26, 1987. In particular, the second notice stated, in pertinent part:

"Any registered voter residing within the territory, or any owner of land within the territory may file a written protest against the proposed annexation by filing the protest with the City Clerk of the City of Tustin at any time prior to commencement of the public hearing. At the hearing, the City Council shall hear and receive any oral or written protests, objections, or evidence which is made, presented or filed. Any person may withdraw that protest at any time prior to the conclusion of the hearing. Each written protest must state whether it is made by a landowner or registered voter and the name and address of the owner of land affected and the street address or other description sufficient to identify the location of the land, or the name and address of the registered voter as it appears on the affidavit of the regis-Each written protest shall show the date that each signature was affixed to the protest."

A true and correct copy of the notice is set forth and attached hereto as Exhibit 3.

14. On or about May 13, 1987, a representative of the City declared to the local media that written protests to the proposed

Eveningside-Rainbow Annexation No. 139 dated on or after April 30, 1987, but prior to May 9, 1987, would be considered valid by the City in determining whether a majority protest existed.

- 15. On the evening of May 18, 1987, the City Council announced that the protest hearing on the proposed Eveningside-Rainbow Annexation was to be postponed to May 26, 1987 as renoticed for the reasons stated in the Mayor's prior letter. The City Council further announced that no oral or written protests, objections or evidence would be accepted until May 26, 1987.
- 16. At no time after the Mayor's letter dated May 8, 1987 and before the City Council hearing on May 26, 1987 did any City official or representative affirmatively state that written protests to the proposed annexation dated between April 30, 1987 and May 9, 1987 would not be considered valid in determining whether a majority protest existed.
- 17. On the evening of May 26, 1987, the City Council conducted a protest hearing on the proposed Eveningside-Rainbow Annexation No. 139. Prior to the time specified for that hearing, members/shareholders of Petitioner NTHC presented 102 signatures of registered voters protesting the proposed annexation. At the time of the hearing, a representative of the City stated that written protests dated between April 30, 1987 and May 9, 1987 would probably be considered valid. Of the 102 signatures reviewed by the Registrar of Voters, 7 signatures were found to be "not sufficient" because of some unspecified reason. The Registrar of Voters found 95 signatures to be "sufficient." Finally, the Registrar of Voters determined that there were 176 registered voters in the affected area of the proposed annexation. Thus, the

95 signatures found to be "sufficient" by the Registrar of Voters comprise approximately 54% (fifty-four percent) of the total registered voters at issue. A true and correct copy of the Registrar of Voters' determination is set forth and attached as Exhibit 4.

- 18. Pursuant to the provisions of Government Code Section 57075(a)(1), the City Council was required to immediately terminate and abandon the proceedings for the proposed Eveningside—Rainbow Annexation No. 139 if a majority protest existed. A majority protest exists where 50% (fifty percent) or more of the registered voters residing within an inhabited area proposed for annexation have filed, and not withdrawn, written protests. The 95 signatures found to be "sufficient" by the Registrar of Voters were adequate in number to constitute such a majority protest for the proposed Eveningside-Rainbow Annexation No. 139.
- 19. By reason of 95 signatures found to be "sufficient" by the Registrar of Voters, Respondents City, City Council and City Clerk had a clear, present and ministerial duty to terminate and abandon the proceedings for the proposed Eveningside-Rainbow Annexation No. 139. Petitioner NTHC and its members/shareholders have a clear, present and substantial right to the performance of such ministerial duty by those Respondents in that they are registered voters and owners of real property within the proposed annexation area, they are opposed to the proposed annexation, and they are entitled to have the proceedings terminated and abandoned after the majority protest was submitted. For these reasons, Petitioner NTHC and its members/shareholders are beneficially interested in the issuance of the writ sought to compel compliance

with the law.

20. On or about June 22, 1987, the City Council adopted Resolution No. 87-71, ordering the territory encompassed by the proposed Eveningside-Rainbow Annexation No. 139 be annexed to the City subject to confirmation by a majority of the voters at a special election to be held on November 3, 1987. In adopting this Resolution, the City Council determined that less than 50% (fifty percent) of the affected voters filed a written protest to the proposed annexation. A true and correct copy of Resolution No. 82-71 is set forth and attached hereto as Exhibit 5.

- 21. On or about July 20, 1987, the City Council adopted Resolution No. 87-80, requesting the Orange County Board of Supervisors to permit the Registrar of Voters to conduct the aforementioned special election for the proposed Eveningside-Rainbow Annexation No. 139 on November 3, 1987. A true and correct copy of Resolution No. 87-80 is set forth and attached hereto as Exhibit 6.
- 22. Petitioner NTHC contends that the written protests to the proposed Eveningside-Rainbow Annexation No. 139 dated between April 30, 1987 and May 9, 1987 were valid in all respects. Petitioner NTHC is informed and believes and, based thereon, alleges that Respondent City Council's determination that no majority protest existed as to the proposed Eveningside-Rainbow Annexation No. 139 was based on the disregard of those written protest signatures which were dated between April 30, 1987 and May 9, 1987. Petitioner NTHC is further informed and believes and, based thereon, alleges that the City Council's disregard of such signatures was in turn based on a determination that the Notice of Public

Hearing published on April 30, 1987 (Exhibit 1) was not sufficient to commence the protest period for the proposed annexation. Had the City not disregarded those written protest signatures which were dated between April 30, 1987 and May 9, 1987, a majority protest would have existed and the City Council would have been compelled to terminate and abandon the annexation proceedings. The City's disregard of those written protest signatures was arbitrary, capricious and without legal justification.

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- 23. Respondents City, City Council and City Clerk were apprised of the facts relating to the duly submitted written protests dated between April 30, 1987 and May 9, 1987. Those Respondents intended that their hereinabove alleged statements and conduct be acted on by members/shareholders of Petitioner NTHC and others, or -- at the least -- such persons had a reasonable right to believe those Respondents so intended. Members/shareholders of Petitioner NTHC and others were ignorant of the true state of facts, and they relied to their prejudice and injury upon those Respondents' statements and conduct by assuming the validity of the written protests dated between April 30, 1987 and May 9, 1987, which disadvantaged their ability to obtain new signatures for those protests. There would be no injustice to those Respondents were Petitioner's understanding of the facts to prevail. consequence of the foregoing, those Respondents should be estopped from disputing the validity of the written protests dated between April 30, 1987 and May 9, 1987.
- 24. Members/shareholders of Petitioner NTHC have demanded that Respondents City, City Council and City Clerk undertake and discharge their ministerial duties as required under Government

Code Section 57075(a)(1) by terminating and abandoning the proceedings for the proposed Eveningside-Rainbow Annexation No. 139. At all times mentioned herein, those Respondents have been able to perform such ministerial duties but, notwithstanding such ability and the aforesaid demands, they have failed and refused to do so.

- 25. Petitioner NTHC has exhausted all administrative remedies available to it and its members/shareholders and required to be exhausted as a prerequisite to the filing of this action.
- 26. Petitioner NTHC does not have a plain, speedy and adequate remedy in the ordinary course of law.
- 27. Petitioner has employed legal counsel to bring this action on behalf of itself and its members/shareholders and Petitioner is personally obligated to pay said counsel for services rendered to prosecute this proceeding. The total amount of such fees to be incurred are unknown at this time. Petitioner is entitled to an award of reasonable attorneys' fees against Respondents City, City Council and City Clerk pursuant to Code of Civil Procedure Section 1021.5 and/or Government Code Section 800 in that a substantial public right and interest is being vindicated by this proceeding and in that the hereinabove alleged actions of those Respondents were arbitrary and capricious.

WHEREFORE, Petitioner NORTH TUSTIN HOMEOWNERS CORPORATION prays for judgment as follows:

1. For an Alternative Writ of Mandate commanding Respondents CITY OF TUSTIN, CITY COUNCIL OF THE CITY OF TUSTIN, and CITY CLERK OF THE CITY OF TUSTIN to vacate, set aside and rescind City Council Resolution No. 87-71, to immediately terminate and abandon the proposed Eveningside-Rainbow Annexation No. 139, and to cause

the special election called therefor on November 3, 1987 to be cancelled; and for an Alternative Writ of Mandate commanding Respondents COUNTY OF ORANGE and REGISTRAR OF VOTERS OF THE COUNTY OF ORANGE to refrain from conducting or administering the special election on the proposed Eveningside-Rainbow Annexation No. 139.

- 2. Upon the return of the Alternative Writ and the hearing of this Petition, for a Peremptory Writ of Mandate commanding Respondents CITY OF TUSTIN, CITY COUNCIL OF THE CITY OF TUSTIN, and CITY CLERK OF THE CITY OF TUSTIN to vacate, set aside and rescind City Council Resolution No. 87-71, to immediately terminate and abandon the proposed Eveningside-Rainbow Annexation No. 139, and to cause the special election called therefor on November 3, 1987 to be cancelled; and for a Peremptory Writ of Mandate commanding Respondents COUNTY OF ORANGE and REGISTRAR OF VOTERS OF THE COUNTY OF ORANGE to refrain from conducting or administering the special election on the proposed Eveningside-Rainbow Annexation No. 139.
- 3. For an award of attorneys' fees, litigation expenses and costs incurred in this action against Respondents CITY OF TUSTIN, CITY COUNCIL OF THE CITY OF TUSTIN, and CITY CLERK OF THE CITY OF TUSTIN as permitted or required by law.
- 4. For such other and further relief as the Court deems just and proper.

DATED: August <u>25</u>, 1987

RUTAN & TUCKER ROGER A. GRABLE PHILIP D. KOHN

BY: PHILIP D. KOHN

Attorneys for Petitioner

NORTH TUSTIN HOMEOWNERS CORPOR-ATION

5/130/063099-0002/009

# VERIFICATION

STATE OF CALIFORNIA, COUNTY OF ORANGE

I am a member of the Board of Directors of Petitioner NORTH TUSTIN HOMEOWNERS CORPORATION, a California corporation, a party to this action, and am authorized to make this verification for and on its behalf, and I make this verification for that reason. I have read the following PETITION FOR WRIT OF MANDATE and know its contents. I am informed and believe and on that ground allege that the matters stated in it are true.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Executed this 25th day of August, 1987, at Costa Mesa, Orange County, California.

NORTH TUSTIN HOMEOWNERS CORPORATION, a California corporation

5/130/063099-0002/010

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Respondents.

RUTAN & TUCKER ROGER A. GRABLE PHILIP D. KOHN Central Bank Building 611 Anton Boulevard, Suite 1400 Post Office Box 1950 Costa Mesa, California 92628-1950 4 Telephone: (714) 641-5100 5 6 Attorneys for Petitioner NORTH TUSTIN HOMEOWNERS CORPORATION 7 8 SUPERIOR COURT OF THE STATE OF CALIFORNIA 9 IN AND FOR THE COUNTY OF ORANGE 10 11 NORTH TUSTIN HOMEOWNERS CASE NO. CORPORATION, a California 12 PETITION FOR WRIT OF corporation, MANDATE 13 Petitioner, 14 vs. 15 CITY OF TUSTIN, a municipal corporation, CITY COUNCIL 16 OF THE CITY OF TUSTIN, CITY CLERK OF THE CITY OF TUSTIN, 17 COUNTY OF ORANGE, REGISTRAR OF VOTERS OF THE COUNTY OF 18 ORANGE, and DOES 1 through 25, inclusive, 19

Petitioner NORTH TUSTIN HOMEOWNERS CORPORATION ("NTHC" here-inafter), for itself and in its representative capacity on behalf of its members/shareholders, hereby petitions this Court for a Writ of Mandate under Code of Civil Procedure Section 1085 and alleges as follows:

1. Petitioner NTHC is a California corporation organized and existing in good standing under the laws of the State of California to do business within the County of Orange, State of California

fornia. The members/shareholders of Petitioner NTHC consist of registered voters and owners of real property located within Orange County and, more particularly, an unincorporated area known as "the proposed La Colina-Browning Annexation No. 140," bounded by Newport Avenue on the west, La Colina on the north, Browning Avenue on the east, and Burnt Mill Road and the present City of Tustin limits on the south.

- 2. Respondent CITY OF TUSTIN (the "City" hereinafter) is a general law municipal corporation located in the County of Orange and is organized and existing under and by virtue of the laws of the State of California.
- 3. Respondent CITY COUNCIL OF THE CITY OF TUSTIN (the "City Council" hereinafter) is, when acting in its official capacity, the governing body of the City of Tustin. The City Council is, among other things, responsible for complying with the provisions of the Cortese-Knox Local Government Reorganization Act of 1985 (Gov. Code § 56000 et seq.) with respect to proposals for the annexation of real property to the City of Tustin. More specifically, the City Council, when acting as the conducting authority for a proposed annexation of inhabited territory to the City, is required by Government Code Section 57075(a)(1) to terminate proceedings for the annexation if a majority protest exists in accordance with Government Code Section 57078.
- 4. Respondent CITY CLERK OF THE CITY OF TUSTIN (the "City Clerk" hereinafter) is the City official charged with the responsibility of conducting and administering municipal elections.
- 5. Respondent COUNTY OF ORANGE (the "County" hereinafter) is a political subdivision of the State of California and is a gen-

eral law county organized and existing under and by virtue of the laws of the State of California.

- 6. Respondent REGISTRAR OF VOTERS OF THE COUNTY OF ORANGE (the "Registrar of Voters" hereinafter) is the County official charged with the responsibility of conducting and administering county-wide elections, such as the elections scheduled to take place on November 3, 1987.
- 7. The true names and capacities of Respondents named herein as DOES 1 through 25, inclusive, are unknown to Petitioner, who therefore sues such Respondents by such fictitious names. Petitioner will amend this Petition to allege their true names and capacities when the same have been ascertained. Petitioner is informed and believes and, based thereon, alleges that such Respondents are in some manner responsible for the acts or omissions alleged herein and that the injury, damage, or loss to Petitioner and its members/shareholders was proximately caused by such acts or omissions.
- 8. On or about March 2, 1987, the City Council adopted a "Resolution of Application" to initiate annexation proceedings for the proposed La Colina-Browning Annexation No. 140 to the City of Tustin.
- 9. On or about March 4, 1987, the City filed the aforementioned City Council Resolution of Application with the Executive Officer of the Local Agency Formation Commission of Orange County ("LAFCO" hereinafter). The Resolution of Application was accepted for filing on or about that same day.
- 10. On or about April 1, 1987, LAFCO adopted Resolution No. 87-20 approving the proposed La Colina-Browning Annexation No.

140, designating the City as the conducting authority for the proposed annexation, directing the City Council to initiate appropriate annexation proceedings.

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ll. The City caused a Notice of Public Hearing to be published and mailed on or about April 30, 1987, regarding a public hearing to be conducted by the City Council at 7:00 p.m. on May 18, 1987 with respect to the proposed La Colina-Browning Annexation No. 140. The notice provided that any landowner would be given the opportunity at the hearing to make objections or present evidence to the City Council on the subject. The notice further stated, in pertinent part:

"Any registered voter residing within the territory or any owner of land within the territory who wishes to file written protest against this annexation must do so by written communication filed with the City Clerk, which must be filed not later than the hour specified in this notice for commencement of the hearing. Each written protest must state whether it is made by a landowner or registered voter and must indicate the name and address of the owner of land affected and the street address identifying the location of the land, or the name and address of the registered voter as it appears on Each written the affidavit of the registration. protest shall show the date that each signature was affixed to the protest.

Any person who has filed a written protest may withdraw that protest at any time prior to the conclusion of the hearing."

A true and correct copy of the notice is set forth and attached hereto as Exhibit 1. Following the date of publication of the notice, members/shareholders of Petitioner NTHC and others undertook to obtain valid signatures for written protests to the proposed annexation.

12. On or about May 8, 1987, the Mayor of the City transmitted a letter to residents of the La Colina-Browning Annexation No. 140 area, informing them that "the City has decided to postpone the hearing" on May 18, 1987 until May 26, 1987. The letter
stated: "It is now the City's belief that additional time is
needed prior to any protest hearing to ensure that adequate information is disseminated about the annexation proposal and to provide residents with the proposed annexation area additional time
to review the subject proposal." A true and correct copy of the
letter is set forth and attached hereto as Exhibit 2.

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13. The City caused another Notice of Public Hearing to be published on or about May 9, 1987, which was substantially similar in content to the previously published notice dated April 30, 1987. This second notice provided that a protest hearing would be conducted by the City Council at 7:00 p.m. on May 26, 1987. In particular, the second notice stated, in pertinent part:

"Any registered voter residing within the territory, or any owner of land within the territory may file a written protest against the proposed annexation by filing the protest with the City Clerk of the City of Tustin at any time prior to commencement of the public hearing. At the hearing, the City Council shall hear and receive any oral or written protests, objections, or evidence which is made, presented or filed. Any person may withdraw that protest at any time prior to the conclusion of the hearing. Each written protest must state whether it is made by a landowner or registered voter and the name and address of the owner of land affected and the street address or other description sufficient to identify the location of the land, or the name and address of the registered voter as it appears on the affidavit of the regis-Each written protest shall show the date tration. that each signature was affixed to the protest."

A true and correct copy of the notice is set forth and attached hereto as Exhibit 3.

14. On or about May 13, 1987, a representative of the City declared to the local media that written protests to the proposed

La Colina-Browning Annexation No. 140 dated on or after April 30, 1987, but prior to May 9, 1987, would be considered valid by the City in determining whether a majority protest existed.

- announced that the protest hearing on the proposed La Colina-Browning Annexation was to be postponed to May 26, 1987 as renoticed because of "a minor clerical error." (The error in the first notice was an incorrect reference to the proposed annexation as an "island annexation.") The City Council further announced that no oral or written protests, objections or evidence would be accepted until May 26, 1987.
- 16. At no time after the Mayor's letter dated May 8, 1987 and before the City Council hearing on May 26, 1987 did any City official or representative affirmatively state that written protests to the proposed annexation dated between April 30, 1987 and May 9, 1987 would not be considered valid in determining whether a majority protest existed.
- 17. On the evening of May 26, 1987, the City Council conducted a protest hearing on the proposed La Colina-Browning Annexation No. 140. Prior to the time specified for that hearing, members/shareholders of Petitioner NTHC presented 1,910 signatures of registered voters protesting the proposed annexation. At the time of the hearing, a representative of the City stated that written protests dated between April 30, 1987 and May 9, 1987 would probably be considered valid. Of the 1,910 signatures reviewed by the Registrar of Voters, 515 signatures were found to be "not sufficient" because of being duplicate signatures and 85 signatures were found to be "not sufficient" for other unspecified

reasons. The Registrar of Voters found 1,310 signatures to be "sufficient." Finally, the Registrar of Voters determined that there were 2,531 registered voters in the affected area of the proposed annexation. Thus, the 1,310 signatures found to be "sufficient" by the Registrar of Voters comprise approximately 58% (fifty-eight percent) of the total registered voters at issue. A true and correct copy of the Registrar of Voters' determination is set forth and attached as Exhibit 4.

- 18. Pursuant to the provisions of Government Code Section 57075(a)(1), the City Council was required to immediately terminate and abandon the proceedings for the proposed La Colina-Browning Annexation No. 140 if a majority protest existed. A majority protest exists where 50% (fifty percent) or more of the registered voters residing within an inhabited area proposed for annexation have filed, and not withdrawn, written protests. The 1,310 signatures found to be "sufficient" by the Registrar of Voters were adequate in number to constitute such a majority protest for the proposed La Colina-Browning Annexation No. 140.
- 19. By reason of 1,310 signatures found to be "sufficient" by the Registrar of Voters, Respondents City, City Council and City Clerk had a clear, present and ministerial duty to terminate and abandon the proceedings for the proposed La Colina-Browning Annexation No. 140. Petitioner NTHC and its members/shareholders have a clear, present and substantial right to the performance of such ministerial duty by those Respondents in that they are registered voters and owners of real property within the proposed annexation area, they are opposed to the proposed annexation, and they are entitled to have the proceedings terminated and abandoned after

the majority protest was submitted. For these reasons, Petitioner NTHC and its members/shareholders are beneficially interested in the issuance of the writ sought to compel compliance with the law.

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- On or about June 22, 1987, the City Council adopted 20. Resolution No. 87-72, ordering the territory encompassed by the proposed La Colina-Browning Annexation No. 140 be annexed to the City subject to confirmation by a majority of the voters at a special election to be held on November 3, 1987. In adopting this Resolution, the City Council determined that less than 50% (fifty percent) of the affected voters filed a written protest to the proposed annexation. A true and correct copy of Resolution No. 82-72 is set forth and attached hereto as Exhibit 5.
- On or about July 20, 1987, the City Council adopted Resolution No. 87-81, requesting the Orange County Board of Supervisors to permit the Registrar of Voters to conduct the aforementioned special election for the proposed La Colina-Browning Annexation No. 140 on November 3, 1987. A true and correct copy of Resolution No. 87-81 is set forth and attached hereto as Exhibit 6.
- 22. Petitioner NTHC contends that the written protests to the proposed La Colina-Browning Annexation No. 140 dated between April 30, 1987 and May 9, 1987 were valid in all respects. Petitioner NTHC is informed and believes and, based thereon, alleges that Respondent City Council's determination that no majority protest existed as to the proposed La Colina-Browning Annexation No. 140 was based on the disregard of those written protest signatures which were dated between April 30, 1987 and May 9, 1987.

Petitioner NTHC is further informed and believes and, based there-

on, alleges that the City Council's disregard of such signatures was in turn based on a determination that the Notice of Public Hearing published on April 30, 1987 (Exhibit 1) was not sufficient to commence the protest period for the proposed annexation. Had the City not disregarded those written protest signatures which were dated between April 30, 1987 and May 9, 1987, a majority protest would have existed and the City Council would have been compelled to terminate and abandon the annexation proceedings. The City's disregard of those written protest signatures was arbitrary, capricious and without legal justification.

- 23. Respondents City, City Council and City Clerk were apprised of the facts relating to the duly submitted written protests dated between April 30, 1987 and May 9, 1987. Those Respondents intended that their hereinabove alleged statements and conduct be acted on by members/shareholders of Petitioner NTHC and others, or -- at the least -- such persons had a reasonable right to believe those Respondents so intended. Members/shareholders of Petitioner NTHC and others were ignorant of the true state of facts, and they relied to their prejudice and injury upon those Respondents' statements and conduct by assuming the validity of the written protests dated between April 30, 1987 and May 9, 1987, which disadvantaged their ability to obtain new signatures for those protests. There would be no injustice to those Respondents were Petitioner's understanding of the facts to prevail. As a consequence of the foregoing, those Respondents should be estopped from disputing the validity of the written protests dated between April 30, 1987 and May 9, 1987.
  - 24. Members/shareholders of Petitioner NTHC have demanded

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that Respondents City, City Council and City Clerk undertake and discharge their ministerial duties as required under Government Code Section 57075(a)(l) by terminating and abandoning the proceedings for the proposed La Colina-Browning Annexation No. 140. At all times mentioned herein, those Respondents have been able to perform such ministerial duties but, notwithstanding such ability and the aforesaid demands, they have failed and refused to do so.

- 25. Petitioner NTHC has exhausted all administrative remedies available to it and its members/shareholders and required to be exhausted as a prerequisite to the filing of this action.
- 26. Petitioner NTHC does not have a plain, speedy and adequate remedy in the ordinary course of law.
- 27. Petitioner has employed legal counsel to bring this action on behalf of itself and its members/shareholders and Petitioner is personally obligated to pay said counsel for services rendered to prosecute this proceeding. The total amount of such fees to be incurred are unknown at this time. Petitioner is entitled to an award of reasonable attorneys' fees against Respondents City, City Council and City Clerk pursuant to Code of Civil Procedure Section 1021.5 and/or Government Code Section 800 in that a substantial public right and interest is being vindicated by this proceeding and in that the hereinabove alleged actions of those Respondents were arbitrary and capricious.

WHEREFORE, Petitioner NORTH TUSTIN HOMEOWNERS CORPORATION prays for judgment as follows:

l. For an Alternative Writ of Mandate commanding Respondents CITY OF TUSTIN, CITY COUNCIL OF THE CITY OF TUSTIN, and CITY CLERK OF THE CITY OF TUSTIN to vacate, set aside and rescind City

Council Resolution No. 87-72, to immediately terminate and abandon the proposed La Colina-Browning Annexation No. 140, and to cause the special election called therefor on November 3, 1987 to be cancelled; and for an Alternative Writ of Mandate commanding Respondents COUNTY OF ORANGE and REGISTRAR OF VOTERS OF THE COUNTY OF ORANGE to refrain from conducting or administering the special election on the proposed La Colina-Browning Annexation No. 140.

- 2. Upon the return of the Alternative Writ and the hearing of this Petition, for a Peremptory Writ of Mandate commanding Respondents CITY OF TUSTIN, CITY COUNCIL OF THE CITY OF TUSTIN, and CITY CLERK OF THE CITY OF TUSTIN to vacate, set aside and rescind City Council Resolution No. 87-72, to immediately terminate and abandon the proposed La Colina-Browning Annexation No. 140, and to cause the special election called therefor on November 3, 1987 to be cancelled; and for a Peremptory Writ of Mandate commanding Respondents COUNTY OF ORANGE and REGISTRAR OF VOTERS OF THE COUNTY OF ORANGE to refrain from conducting or administering the special election on the proposed La Colina-Browning Annexation No. 140.
- 3. For an award of attorneys' fees, litigation expenses and costs incurred in this action against Respondents CITY OF TUSTIN, CITY COUNCIL OF THE CITY OF TUSTIN, and CITY CLERK OF THE CITY OF TUSTIN as permitted or required by law.

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4. For such other and further relief as the Court deems just and proper. DATED: August 21, 1987 RUTAN & TUCKER ROGER A. GRABLE

PHILIP D, KOHN

BY: PHILIP D. Attorneys for Petitioner NORTH TUSTIN HOMEOWNERS CORPOR-

ATION

5/130/099999-0073/022



# OFFICIAL NOTICE OF PUBLIC HEARING

TUSTIN CITY COUNCIL

May 2,1987

# NOTICE OF PUBLIC HEARING TUSTIN CITY COUNCIL

The City Council of the City of Tustin will conduct a public hearing at 7:00 P.M. on May 18, 1987, in the Council Chambers, 300 Centennial Way, Tustin, California on its intent to conduct a protest hearing prior to the annexation of unincorporated island territory known as La Colina - Browning Annexation No. 140. The proposed annexation area is bounded by Newport Avenue on the west, La Colina on the north, Browning Avenue on the east and present City limits on the south.

Any landowner shall be given an opportunity at the hearing to make objections or present evidence to the City Council.

The proposed terms and conditions are that the City of Tustin as applicant shall be liable for and pay all proper expenses incurred in conducting proceedings for the subject change of organization.

Any registered voter residing within the territory or any owner of land within the territory who wishes to file written protest against this annexation must do so by written communication filed with the City Clerk, which must be filed not later than the hour specified in this notice for commencement of the hearing. Each written protest must state whether it is made by a landowner or registered voter and must indicate the name and address of the owner of land affected and the street address identifying the location of the land, or the name and address of the registered voter as it appears on the affidavit of the registration. Each written protest shall show the date that each signature was affixed to the protest.

Any person who has filed a written protest may withdraw that protest at any time prior to the conclusion of the hearing.

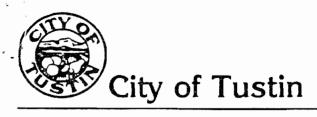
Additional information regarding this hearing may be obtained by contacting the Community Development Department at (714) 544-8890.

MARY E. WYNN, City Clerk

PUBLISH: THE TUSTIN NEWS

April 30, 1987

EXHITOIT "1"



RICHARD B. EDGAR, Mayor URSULA E. KENNEDY, Mayor Pro Tern RONALD B.HOESTERY, Council Member JOHN KELLY, Council Member EARL J. PRESCOTT, Council Member

WILLIAM A. HUSTON, City Manager

May 8, 1987

### Dear Resident:

The City of Tustin recently sent you a public hearing notice reagarding the proposed annexation of territory to the City of Tustin known as La Colina-Browning Annexation No. 140. The notice indicated that the protest hearing on this annexation proposal was scheduled at 7:00 p.m. on May 18, 1987.

It is now the City's belief that additional time is needed prior to any protest hearing to ensure that adequate information is disseminated about the annexation proposal and to provide residents within the proposed annexation area additional time to review the subject proposal.

Appropriately, the City has decided to postpone the protest hearing on Annexation No. 140 until May 26, 1987. Please find attached a revised public hearing notice on this matter that provides all pertinent information.

Should you have any questions on the proposed annexations, please do not hesitate to contact me or the City's Community Development Department at (714) 544-8890, extension 250.

Sincerely,

Richard B. Edgar

Mayor

RBE:CAS:pef

Enclosures: Public Hearing Notice

EXHIBIT "3"

# OFFICIAL NOTICE OF PUBLIC HEARING Tustin City Council

## NOTICE OF PUBLIC HEARING TUSTIN CITY COUNCIL

The City Council of the City of Tustin will conduct a public hearing on May 26, 1987, at 7:00 P.M., in the Council Chambers, 300 Centennial Way, Tustin, California, on the proposed annexation designated La Colina-Browning Annexation No. 140 to the City of Tustin.

On March 2, 1987, the City Council of the City of Tustin adopted a Resolution of Application to initiate annexation proceedings for the subject territory with the Local Agency Formation Commission of Orange County, California. After conducting a public hearing on April 1, 1987 on the proposed annexation, the Local Agency Formation Commission adopted a Resolution designating the City of Tustin as the conducting authority and directing the City Council of the City of Tustin to initiate annexation proceedings in compliance with said Resolution.

The proposed La Colina-Browning Annexation No. 140 consists of territory bounded by Browning Avenue on the east, La Colina on the north, Newport Avenue on the west, and Burnt Mill Road and the present Tustin City limits on the south.

The proposed annexation is made for the purpose of increasing the economy and efficiency of the full range of government services provided to residents of the proposed annexation territory by incorporating said territory which lies within the **City of Tustin's** sphere of influence.

Any registered voter residing within the territory, or any owner of land within the territory may file a written protest against the proposed annexation by filing the protest with the City Clerk of the City of Tustin at any time prior to commencement of the public hearing. At the hearing, the City Council shall hear and receive any oral or written protests, objections, or evidence which is made, presented or filed. Any person may withdraw that protest at any time prior to the conclusion of the hearing. Each written protest must state whether it is made by a landowner or registered voter and the name and address of the owner of land affected and the street address or other description sufficient to identify the location of the land, or the name and address of the registered voter as it appears on the affidavit of the registration. Each written protest shall show the date that each signature was affixed to the protest.

The City of Tustin, as applicant, shall be liable for and pay all proper expenses incurred in conducting proceedings for the subject change of organization.

Additional information regarding this hearing may be obtained by contacting the Community Development Department at (714) 544-8890.

MARY E. WYNN, City Clerk
PUBLISH: THE ORANGE COUNTY REGISTER

EXHIBIT "3"



### REGISTRATION & ELECTIONS DIVISION

A.E. OLSON. REGISTRAR OF VOTERS 1300 S. Grand Avenue Santa Ana. CA 92705 17141 834-2244 Maining Address: P.O. Box 11296 Santa Ana. California 92711

June 3, 1987

Mary Wynn, City Clerk City of Tustin 300 Centennial Way Tustin, California 92780

Dear Ms. Wynn:

Enclosed is our Certificate as to Number of Qualified Voters for the petition protesting the Proposed Annexation of County of Orange Residential Territory to the City of Tustin, No. 140 "La Colina-Browning".

The number of registered voters in the La Colina-Browning Territory is 2.531.

A. E. Olson Registrar of Voters

Enclosure

EXHIBIT "4"

# CERTIFICATE AS TO NUMBER OF QUALIFIED VOTERS

State of California)
) ss.
County of Orange )

I, A. E. Olson, Registrar of Voters of the County of Orange, do hereby certify that I am the county officer having charge of the registration of voters in the County of Orange, and I have examined, or caused to be examined, the attached petition protesting the Proposed Annexation of County of Orange Residential Territory to the City of Tustin, No. 140 "La Colina-Browning".

I further certify that from said examination I have determined the following facts regarding these documents:

Number of signatures verified:

1,910

Number of signatures found "sufficient":

1,310

Number of signatures found "not sufficient":

600

Number of signatures found "not sufficient" because of being duplicate signatures:

515

Total number of registered voters in the described portion: 2,531

Dated this 3rd day of June, 1987.

A. E. OLSON

Registrar of Voters

Orange County

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A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF TUSTIN, CALIFORNIA, ORDERING LA COLINA-BROWNING ANNEXATION NO. 140 SUBJECT TO CON-FIRMATION OF THE VOTERS, CALLING AND GIVING NOTICE OF A SPECIAL ANNEXATION ELECTION FOR LA COLINA-BROWNING ANNEXATION NO. 140 TO THE CITY OF TUSTIN TO BE HELD IN TERRITORY PRO-POSED FOR ANNEXATION ON TUESDAY, THE 3RD OF NOVEMBER, 1987, AS REQUIRED BY THE PROVISIONS OF THE LAWS OF THE STATE OF CALIFORNIA RE-LATING TO THE CALL AND CONDUCT OF SUCH SPECIAL ELECTION AND PROVIDING FOR THE FILING OF ARGUMENTS AND REBUTTAL ARGUMENTS

WHERBAS, under the provisions of law relating to the annexation of inhabited territory by a city, specifically pursuant to Part 4 of Title 5, Division 3, commencing with Sections 5600 et seg. of the Government Code of the State of California, this City Council did properly cause a "Notice of Public Hearing" to be published and thereafter did on May 26, 1987, hold such public hearing; and

WHEREAS, protests have been filed in a number less than 50% of those voters within the territory proposed for annexation.

NOW, THEREFORE, THE CITY COUNCIL OF THE CITY OF TUSTIN, CALIFORNIA, DOES HEREBY RESOLVE, DECLARE AND DETERMINE AS FOLLOWS:

That all of that territory described as the Section 1: La Colina-Browning Annexation No. 140 to the City of Tustin be annexed to the City of Tustin subject to confirmation by a majority of the duly registered voters residing in said territory.

That La Colina-Browning Annexation No. 140 Section 2: consists of territory bounded by Browning Avenue on the east, La Colina on the north, Newport Avenue on the west and Burnt Mill Road and the present Tustin city limits on the south, and is made for the purpose of increasing the economy and efficiency of the full range of government services provided for residents of the annexation territory by incorporating said territory which lies within the City of Tustin's sphere of influence.

That the affected territory will not be taxed Section 3: for existing general bonded indebtedness of the City of Tustin.

Section 4: That pursuant to the provisions of California Government Code Sections 57075 and 57100, there shall be and there is hereby called and ordered a special election to be held in said 26 territory on Tuesday, November 3, 1987, between the hours of 7:00 A.M. and 8:00 P.M., for the purpose of ascertaining whether the 27 voters residing therein confirm and agree to the annexation of said territory.

EXHIBIT "5"

Section 5: That notice of said special election shall be given and published by the City Clerk pursuant to California Government Code Section 57130.

Section 6: That within five (5) days from date of this Resolution the Clerk shall transmit, by certified mail, a certified copy of this Resolution and any additional information required by Government Code Section 57144 to the Executive Officer of the Local Agency Formation Commission.

That pursuant to the provisions of California Section 7: Government Code Section 57145, arguments for the annexation and arguments against the annexation may be submitted in writing by the conducting authority, or member or members of the conducting authority authorized by it, or any individual voter or an association of citizens entitled to vote on the annexation (not to exceed 300 words in length) and shall be filed with the City Clerk for printing and distribution in the ballot pamphlet not later than July 27, 1987. Only one argument for and one argument against shall be selected by the City Clerk and printed in the ballot pamphlet.

That pursuant to Section 5014.5 of the Elec-Section 8: tions Code of the State of California, if any person submits an argument against a city measure, and an argument has been filed in favor of the city measure, the City Clerk shall immediately send 14 copies of that argument to the persons filing the argument in favor of the city measure. The persons filing the argument in favor of 15 the city measure may prepare and submit a rebuttal argument not exceeding 250 words. The City Clerk shall send copies of the argument in favor of the measure to the persons filing the argument against the city measure, who may prepare and submit a rebuttal argument to the argument in favor of the city measure not exceeding 250 words. The rebuttal arguments shall be filed with the City Clerk not later than August 10, 1987.

The annexation area is within the Section 9: following Precincts and polling places:

> Precinct No .: 72-258 13051 Dean Street Polling Location: Tustin, CA 92680

Precinct No.: 72-259 Polling Location: 1681 Tiffany Santa Ana, CA 92705

Precinct No.: 72-260

Polling Location: 1201 Irvine Boulevard Tustin, CA 92680

Precinct No.: 72-261 1762 Sierra Alta Drive Polling Location: Santa Ana, CA 92705

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Precinct No.: Part of 72-318 1 12301 Redhill Avenue Polling Location: Santa Ana, CA 92705 2 Precinct No.: 72-321 3 1826 Blueberry Polling Location: Tustin, CA 92680 4 The City Council, pursuant to its right and Section 10: 5 authority so to do, does hereby determine that there shall be and there is hereby ordered submitted to the registered voters within the annexation territory at said election the following question, to-wit: 7 8 Shall the order adopted June 15, 1987 by the City Council of the City of Tustin ordering Yes 9 the annexation to the City of Tustin of the territory described in that order and No 10 designated as La Colina-Browning Annexation No. 140 be confirmed? 11 12 A cross (+) placed in the voting square after the word "YES" shall be counted in favor of adoption of the measure. A cross (+) placed in the voting square after the word "NO" shall be counted 14 against adoption of the measure. Section 11: A canvass of the ballots cast shall be con-15 ducted pursuant to Sections 17080 - 17089 of the Elections Code and determination of the proposal shall be based upon the majority votes of eligible voters within the subject territory casting a vote. 17 That in all other particulars not provided Section 12: for, the Clerk shall conduct the election as provided by law. 19 Section 13: That the City Clerk shall certify to the passage and adoption of this Resolution; shall enter the same in the book of original Resolutions of said City; and shall enter the passage and adoption thereof in the minutes of the proceedings of the City Council meeting of said city at which the same is passed and adopted. 22 adjourned PASSED AND ADOPTED at an/regular meeting of the City Council 23 of the City of Tustin held on the 22nd day of 1987. 24 25 ATTEST: 26

STATE OF CALIFORNIA )
COUNTY OF ORANGE ) §
CITY OF TUSTIN )

MARY E. WYNN, City Clerk and ex-officio Clerk of the City Council of the City of Tustin, California, does hereby certify that the whole number of the members of the City Council of the City of Tustin is five; that the above and foregoing Resolution No. 87-72 was duly and regularly introduced, passed and adopted at an adjourned regular meeting of the City Council held on the 22nd day of June, 1987, by the following vote:

AYES :

COUNCILPERSONS: Edgar, Kelly, Prescott

NOES :

COUNCILPERSONS:

Hoesterey, Kennedy

ABSENT:

COUNCILPERSONS:

None

MARY E. WYNN, City Clerk City of Tustin, California 8 9

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A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF TUSTIN. CALIFORNIA, REQUESTING THE BOARD OF SUPERVISORS OF THE COUNTY OF ORANGE TO PERMIT THE REGISTRAR OF VOTERS TO CON-DUCT A SPECIAL ANNEXATION ELECTION FOR TERRITORY KNOWN AS LA COLINA-BROWNING ANNEXATION NO. 140 TO BE HELD IN TERRI-TORY PROPOSED FOR ANNEXATION ON TUESDAY, THE 3RD OF NOVEMBER, 1987

WHEREAS, a Special Annexation Election is to be held in the territory known as La Colina-Browning Annexation No. 140 on Tuesday, November 3. 1987: and

WHEREAS, it is the desire of the City to request the County of Orange to conduct the Special Annexation Election; and

WHEREAS, all necessary expense in performing this service shall be paid by the City of Tustin;

NOW, THEREFORE, THE CITY COUNCIL OF THE CITY OF TUSTIN, CALIFOR-NIA, DOES HEREBY RESOLVE, DECLARE, DETERMINE AND ORDER AS FOLLOWS:

SECTION 1. That pursuant to the provisions of Section 22003 of the Elections Code of the State of California, this City Council hereby requests the Board of Supervisors of said County to permit the Registrar of Voters to conduct a Special Annexation Election for territory known as La Colina-Browning Annexation No. 140.

SECTION 2. That said City shall reimburse said County for services performed when the work is completed and upon presentation to the City of a properly approved bill.

That the City Clerk is hereby directed to forward SECTION 3. without delay to said Board of Supervisors and to said Registrar of Voters, each a certified copy of this resolution.

PASSED AND ADOPTED at a regular meeting of the City Council of the City of Tustin, California, on July 20, 1987.

Richard F

EXPLOSET "6"

STATE OF CALIFORNIA ) COUNTY OF ORANGE CITY OF TUSTIN MARY E. WYNN, City Clerk and ex-officio Clerk of the City Council of the City of Tustin, California, does hereby certify that the whole number of the mem-bers of the City Council of the City of Tustin is five; that the above and foregoing Resolution No. 87-81 was duly and regularly introduced, passed and adopted at a regular meeting of the City Council held on the 20th day of July, 1987, by the following vote: AYES : COUNCILPERSONS: Edgar, Hoesterey, Kelly, Kennedy, Prescott NOES : COUNCILPERSONS: ABSENT: COUNCILPERSONS: None City of Tustin, California 2 5 

# VERIFICATION

STATE OF CALIFORNIA, COUNTY OF ORANGE

I am the President of Petitioner NORTH TUSTIN HOMEOWNERS

CORPORATION, a California corporation, a party to this action, and am authorized to make this verification for and on its behalf, and I make this verification for that reason. I have read the following PETITION FOR WRIT OF MANDATE and know its contents. I am informed and believe and on that ground allege that the matters stated in it are true.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Executed this 21st day of August, 1987, at Costa Mesa, Orange County, California.

NORTH TUSTIN HOMEOWNERS CORPORATION, a California corporation

OSEPH HERZIG, President

5/130/099999-0073/023

November 2, 1987

Joseph Herzig, President North Tustin Homeowners Corporation 1751 Rainbow Drive Santa Ana, Ca 92705

Re: 87-272

Dear Mr. Herzig:

Your letter requesting advice under the Political Reform Act was received on October 30, 1987 by the Fair Political Practices Commission. If you have any questions about your advice request, you may contact me directly at (916) 322-5662.

We try to answer all advice requests promptly. Therefore, unless your request poses particularly complex legal questions, or more information is needed, you should expect a response within 21 working days if your request seeks formal written advice. If more information is needed, the person assigned to prepare a response to your request will contact you shortly to advise you as to the information needed. If your request is for informal assistance, we will answer it as quickly as we can. (See Commission Regulation 18329 (2 Cal. Adm. Code Sec. 18329).)

You also should be aware that your letter and our response are public records which may be disclosed to the public upon receipt of a proper request for disclosure.

Very truly yours

Yeanne Pritchard

Chief

Technical Assistance and Analysis Division

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JP:plh